How We Lost the California Dream, and How to Get It Back

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Presentation Theme

- Compare CA economic outcomes with quality of governance over two periods of time
- (1) 1950s 1970s, rapid growth, small government budgets
- (2) Post-1970s, slower growth, large government budgets
- We will see large differences in efficiency, priorities, and accountability of government between these 2 periods

Presentation Theme

- Today, we have:
- Large inefficiencies
- Organization failures within gov't
- Costly regulations protecting politically important groups
- Government prioritizing spending of pet projects over highly valued, priority items
- Failed governance ended CA Dream

Presentation Theme

- Why has quality of governance declined?
- (1) Lack of accountability, reflecting a sea change in culture within gov't
- (2) Lack of incentives within government
- (3) Public-private partnership became adversarial
- Nonpartisan ideas to help restore the dream

The Birth of the California Dream

- In 1900, CA just 2 million people, 2.5 percent of U.S.
- Mississippi was larger, Ohio 4 times larger,
- Chicago nearly as large
- 1970, 20 million: nearly 10 percent of U.S. population
- Just 5.1 million by 1970 if California had grown at the national average.

How Did We Manage California's Enormous Growth?

- Young population 50% under 24 years
- Meant relatively few taxpayers, but big budget demands, including:
- Schools, hospitals, water, roads, utilities...
- Financed with a per-person state budget just 13% of today's budget!
- But we found a way to make these investments, & CA flourished

How Did We Pull This Off? A Successful Vision of State Governance

- (1) Spending focused on priorities
- (2) Very efficient, low cost
- Capital spending was 25% of budget!
- Top-rated schools & universities, major water, road, & utilities investments, creation of new towns and cities
- Gov't facilitated creation of the dream highly effective public/private partnership

Shared Bipartisan Vision of Focused, Efficient Government

- Governor Pat Brown's budget statements:
- "We must invest to accommodate our magnificent growth. Our priority is to protect & invest"
- "We can't abuse taxpayers. We must use their precious tax dollars wisely."
- "Return on our public investments must be at least as high as on private investments."
- California flourished We realized CA dream

The California Dream Was Realized

- Population grew from 7 million to 20 million
- Broad economic base (finance, aerospace, entertainment, energy, tourism services)
- Top-rated schools and public universities
- Top-rated water systems, roads, highways, electrical infrastructure
- Housing much more affordable than now (35% premium, compared to 118% premium today)

California Today: Lots of Spending, But Not Much to Show For It

- Population declining (500,000 drop since 2020)
- 2020 population projection (made in 2020) was off by 1 million
- Per-person (inflation-adjusted) spending is 7.5 times higher today than 1960s, but...
- Basic gov't functions not getting done
- What's not getting done? Public investments
- Capital spending only 4% of state budget
- This doesn't even cover depreciation

Consequences of Our Failure to Adequately Invest

- California infrastructure graded D+ by Society of Civil Engineers
- 1,680 Dams in Risky Condition
- 70% of our dams over 50 years old
- 1 out of 18 bridges structurally deficient
- 50% of bridges have exceeded lifespan, including high traffic routes (I-5, I-80, 101)

Consequences of Our Failure to Adequately Invest

- Deficient CA roads cost drivers \$61 billion per year
- Fewer usable miles of roadway today than in 1990
- Commuters burn additional 296 million gallons of gasoline annually, stuck in traffic
- CA road quality is 49th in country, despite 2nd highest state gasoline taxes in country
- Recall Gov. Pat Brown: "Government's priority is to invest; we can't abuse taxpayers. We must use their precious tax dollars wisely."

- Oroville Dam 2017 failure (built in 1968)
- 188,000 were evacuated
- Identified for retrofitting in 2005
- Cracks in Dam reported in 2013-15...
- \$1.1 billion to fix failed dam
- Compared to estimated \$60 million retrofit
- Why wasn't this investment made?

- 2018 Santa Barbara Mudslides
- 23 dead, over \$500 million in damages
- *Debris flow basins* not cleared for decades; capture capacity declined 60% noted in 2005
- Insufficient budget, environmental lawsuits
- Army Corps of Engineers warned "Danger of loss of life is great", "Lack of Adequate Maintenance" of debris basins

- 2023 California Storms
- 17 dead, \$30-\$34 billion in damages from flooding
- Much of California's storm drainage system was built in 1940s or earlier (LA system built in 1915)
- California's storm drainage graded D+ by Society of Civil Engineers

- Many water pipes 60 years or older
- 228 billion gallons of water lost each year due to pipe failures
- No new major water investments since California Water Project (1973)
- Since 1996, voters have approved \$27 billion in bonds for new water projects
- Most of the funding is yet to be spent...

- Senator Feinstein: "We have same water infrastructure as when population was 16 million"
- Semi-regular drought brings water rationing, damages state agriculture, creates uncertainty
- California suffers damages when it rains, and when it doesn't rain...
- Why haven't we made investments?

- 9 of 10 biggest CA fires since 2012
- \$422 billion losses from 2022 Camp Fire alone
- Over 2,000,000 properties now at risk
- Since 2005, California's greenhouse gas reductions offset by wildfire emissions
- Doesn't include particulate emissions and their impact on health and mortality
- High value priorities are not being addressed

California Today -Failed to Invest in Infrastructure

- 4,600 miles (46%) of LA sidewalks are broken & identified as an injury risk
- Inadequate repair budget, LA faces 400 personal injury litigations annually from those injured on sidewalks
- Pat Brown (1961) "Government's priority is to protect and invest" - basics aren't getting done

California Today -Failed to Invest in Public Services

- Employment Department's 40-year old IT system crashed in 2020, 1.5 million unemployment claims backlogged for months...
- ...While \$32 billion paid in fraudulent claims
- As many as 60 different claims sent to 1 address
- In private sector, IT system wouldn't be obsolete
- Because competition incentivizes efficiency
- We need to improve incentives & accountability in government

California Today -Failed to Invest in Housing

- California is 49th in construction & affordability
- San Francisco & Silicon Valley highest income...
- But only 18 percent of SF & Silicon Valley households can afford median-priced home
- 2/3 of households can afford median-priced home in rest of country
- Why aren't we building enough housing?

California Today -Extremely Expensive for Many

- CA living costs 45% higher than national average
- 4th highest electric costs, 2nd highest gas prices
- 34% live in poverty or near poverty
- At least 25% of country's homeless in CA
- 13 million Californians on Medicaid would be 5th largest state in U.S.
- Qualify for Medicaid if income under \$41,000 (family of 3)
- California Dream unattainable for most

How Did We Lose Our Way?

- Shared principles of governance changed
- Began late 60s/early 70s, reflecting political & cultural changes, and birth of *Environmental Movement*
- We made the mistake of not addressing environmental damages
- But Environmental Movement became highly politicized
- It now dominates much of what can and can't – be done in the state

Environmental Policy Not Adequately Disciplined by Economic Principles

- California Environmental Quality Act (1970)
- "...Adopt all feasible measures to mitigate environmental impacts of development"
- Feasible doesn't mean practical. Or in the best interests of society.
- CEQA inconsistent with central principle of economics we face tradeoffs.
- Over time, we gradually abandoned fiscal responsibility and an efficient public sector

CEQA & California Housing

- CEQA reduced housing supply, increased construction costs
- CEQA "weaponized to fight development"
- Between 1940 & 1970, California housing cost 35 percent more than rest of country
- Because supply grew with demand
- After 1970, construction dropped & house price premium rose to 80 percent by 1980

Housing Prices Rise -Supply is Constrained by Regulations

- Today, CA home to 10 of 11 most expensive housing metro areas in country
- 10 of 12 most expensive rental
- CEQA and other regulations are major factor in reducing supply and increasing construction costs

Today's California Housing Crisis

- Median CA Single-Family Home: \$716,000
- *Median CA Condo: \$500,000*
- Rest of country single-family home: \$328,000
- CA price premium increased to 118%
- If premium remained 35%, then median CA home price would be \$443,000 today

CEQA Creates Enormous Inefficiencies

- Newhall Ranch 60,000 population planned community near Valencia
- Plans submitted in 1994
- 25 years to resolve CEQA-related lawsuits
- Community size scaled back significantly.
- First homes might be available in 2023
- Enormously inefficient and socially costly
- There have been calls for CEQA reform for decades. Why hasn't CEQA been modified?

Loss of Fiscal Discipline & Efficiency – Building Costs Skyrocket

- Santa Clara County bought "extended-stay" motel for \$14 million, converting to apartments
- This is a "property flip" adds just communal kitchen, laundry facilities, & some recreation
- At a cost of \$15 million...something is wrong.
- And no one seems to be questioning this.
- Why?

Loss of Fiscal Discipline & Efficiency – Budget Skyrockets

- Palo Alto is preserving a mobile home park at a cost of over \$700,000 per space
- LA affordable housing is costing \$837,000 per unit to build
- SF renovating apartment buildings at cost of \$1 million per apartment
- This is not "affordable housing"
- Where is the accountability? Where is the respect for taxpayers?

Loss of Fiscal Discipline & Efficiency

- \$300 billion state budget over \$20,000 per household
- 7.5 times larger than in the days of Pat Brown
- 5th highest personal tax burden
- 3rd highest business tax burden
- Per-capita budget 70 percent higher than 2013-14 state budget – have services improved?
- Where is the accountability to taxpayers?

California Loses Major Businesses as Regulations, Taxes & Costs Rise

- Hewlett-Packard, Toyota, Nissan, Nestles, Occidental Petroleum, Schwab, Tesla, Oracle, CB Richard Ellis
- Number of business relocations doubled in 2022
- Relocating to low-cost states (TX, FL, NV, Tenn)
- CA 49th in business-friendly policies
- CA 48th tax rates
- CA 49th in economic freedom rankings
- Why aren't policy makers addressing these issues?

Investments Gone Sideways

- California High-Speed Rail
- \$33 billion budget to link the state, north to south, central valley to the coasts, 2018 completion, with 220 mph train travel
- Sounded like a winner, but no one was watching the hen house...
- State delegated most aspects of project to consultants, who were large contributors to 2008 state bond issue

Investments Gone Sideways

- Today \$105 billion estimate to build LA to SF leg, but this based on 2019 estimates
- There is no chance the full system the one that was sold to voters in 2008 will be built
- One of the major benefits from project was reduced carbon emissions, but state is banning gasoline-powered vehicles by 2035...

Investments Gone Sideways

- Bakersfield to Merced route is planned for completion.
- When? 2033 (maybe) at a cost of \$33 billion (maybe).
- Imagine voters being asked in 2008 "Would you approve \$33 billion for high-speed rail between Bakersfield and Merced, and it won't be operative for 25 years."
- *"Respect the taxpayer." Where is the accountability?*

Restoring the Dream

- No magic wand is needed...
- Application of standard economic principles & focused leadership
- Incentivize efficiency, increase accountability
- Restore principle that budgets are sacred
- We can make investments, support growth and do a better job of protecting the environment

Restoring the Dream - Housing

- Remove constraints to building. And build at a lower cost.
- Need CEQA reforms, including eliminating duplicative lawsuits, procedural reforms to eliminate delays, full disclosure of identities of parties.

Restoring the Dream - Housing

- Urban growth boundaries (UGB) and Local Area Formation Commissions (LAFCO) stand in the way of creating new communities.
- These restrict footprint of cities and create boundaries between urban/residential land and greenbelt and agricultural land.
- And new communities (think new suburbs) have substantial advantages in creating new housing

Restoring Efficiency & Accountability in State and Local Government

- 2/3 of state budget just for K-12, health and human services, prison system
- All should perform much better incentivize efficiency & require accountability
- Review compensation standards
- Reward high performance and hold leaders accountable for organizational outcomes
- State worker compensation twice as high as private sector \$143,000 (2019)

Restoring Efficiency & Accountability-Prison System

- CA prisons cost \$90,000 per inmate twice as much as rest of country
- Politically powerful union
- Compensation twice as high as national average
- Resists reforms that would reduce recidivism
- Only 3 percent of budget spent on education, job training, & behavioral therapy, combined
- Repurpose budget, focus on improving postprison outcomes, create incentives to do this

Restoring Efficiency & Accountability-Medicaid (Medi-Cal)

- Medicaid Inefficient, inadequate accountability
- \$4 billion paid in ineligible claims
- 2016 review:
- "Integrity & compliance remain problematic"
- This was same statement as the 2012 review
- Poor patient satisfaction patients increasingly use ER & urgent care for basic health services
- Health outcomes about same for Medicaid patients and patients with no insurance

Restoring Efficiency & Accountability-Medicaid (Medi-Cal)

- 2019 State Auditor Report: Medi-Cal ranks 40th among U.S. states for pediatric care
- System suffers from "deficient oversight"
- Hold leaders accountable for system performance – we see poor performance, year after year, including chronic problems that are never resolved
- Increase competition among providers

Restoring Incentives & Accountability-K-12 Education

- CA schools were once top-ranked.
- K-12 today ranked 44th in math, 38th in reading
- Just 1 out of 3 kids at grade level in math and English language skills
- We need competitive merit & specialist-based pay
- Sensible teacher tenure reform
- Create a mindset of innovation
- This was platform of Marshall Tuck (D), who narrowly lost 2018 Superintendent race

Conclusions

- There is a better way
- Return to what Governor Pat Brown emphasized 60 years ago
- Efficiency. Respect the Taxpayer. Prioritize what citizens really want
- To do this, we need accountability and appropriate incentives within government organizations
- This will help restore the California Dream

Thank You!

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